[118H9394]

(Original Signature of Member)

119TH CONGRESS 1ST SESSION

H. R. |

To amend the Internal Revenue Code of 1986 to reform health provisions, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

A BILL

To amend the Internal Revenue Code of 1986 to reform health provisions, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Health Out-of-Pocket
- 5 Expense Act of 2025" or the "HOPE Act of 2025".
- 6 SEC. 2. HOPE ACCOUNTS.
- 7 (a) ACCOUNTS ESTABLISHED.—
- 8 (1) IN GENERAL.—Part VIII of subchapter F
- 9 of chapter 1 of the Internal Revenue Code of 1986

1	is amended by adding at the end the following new
2	section:
3	"SEC. 530A. HOPE ACCOUNTS.
4	"(a) IN GENERAL.—A HOPE Account shall be ex-
5	empt from taxation under this subtitle. Notwithstanding
6	the preceding sentence, the Hope Account shall be subject
7	to the taxes imposed by section 511 (relating to the impo-
8	sition of tax on unrelated business income of charitable
9	organizations).
10	"(b) Definitions and Special Rules.—For pur-
11	poses of this section—
12	"(1) HOPE ACCOUNT.—The term 'HOPE Ac-
13	count' means a trust created or organized in the
14	United States as a HOPE Account exclusively for
15	the purpose of paying the qualified medical expenses
16	of the account beneficiary, but only if the written
17	governing instrument creating the trust meets the
18	following requirements:
19	"(A) Except in the case of a rollover con-
20	tribution described in subsection (d)(4) of this
21	section, no contribution will be accepted—
22	"(i) unless it is in cash, or
23	"(ii) to the extent such contribution,
24	when added to previous contributions to

1	the trust for the calendar year, exceeds the
2	contribution limitations in subsection (c).
3	"(B) The trustee is a bank (as defined in
4	section 408(n)), an insurance company (as de-
5	fined in section 816), or another person who
6	demonstrates to the satisfaction of the Sec-
7	retary that the manner in which such person
8	will administer the trust will be consistent with
9	the requirements of this section.
10	"(C) No part of the trust assets will be in-
11	vested in life insurance contracts.
12	"(D) The assets of the trust will not be
13	commingled with other property except in a
14	common trust fund or common investment
15	fund.
16	"(E) The interest of an individual in the
17	balance in the individual's account is nonforfeit-
18	able.
19	"(F) No more than reasonable fees are
20	paid in connection with the administration of
21	the account.
22	"(G) The trust includes procedures for the
23	trustee to reasonably assure that distributions
24	are limited to payment or reimbursement for
25	qualified medical expenses incurred after the es-

1	tablishment of the trust. Procedures shall be
2	considered reasonable that meet the substan-
3	tiation requirements contained in Proposed
4	Treasury Regulation section 1.125-6 (as in ef-
5	fect on January 1, 2025) or under any super-
6	seding guidance prescribed by the Secretary.
7	"(H) The trust follows all reporting re-
8	quirements as may be prescribed by the Sec-
9	retary with respect to distributions that are not
10	substantiated as qualified medical expenses pur-
11	suant to this section.
12	"(I) The trust follows any other guidance
13	with respect to HOPE Accounts prescribed by
14	the Secretary.
15	"(J) Except as provided in subsection
16	(d)(2)(B), amounts held by the trust may not
17	be distributable other than exclusively to pay
18	the qualified medical expenses of the account
19	beneficiary, spouse or dependents.
20	"(K) The trust reports all contributions on
21	Form 5498-A, or such other form as is re-
22	quired by the Secretary. The trust annually
23	must also—
24	"(i) request each account owner to
25	provide the trust with the amount if any

1	the account owner contributed to an FSA
2	for the year, and
3	"(ii) report such amount on Form
4	5498-A or such other form as is required
5	by the Secretary.
6	"(2) Eligible individual.—
7	"(A) IN GENERAL.—The term 'eligible in-
8	dividual' means, with respect to any month, any
9	individual if for such month such individual
10	meets the requirements of subparagraphs (B)
11	and (C).
12	"(B) COVERAGE REQUIREMENT.—An indi-
13	vidual meets the requirements of this subpara-
14	graph for a month if such individual is covered
15	under one of the following types of coverage as
16	of the 1st day of such month:
17	"(i) Minimum essential coverage (as
18	defined in section 5000A(f)).
19	"(ii) With respect to members of fed-
20	erally recognized American Indian and
21	Alaska Native Tribes and their descend-
22	ants, the Indian Health Service.
23	"(C) OTHER COVERAGE.—
24	"(i) In GENERAL.—An individual
25	meets the requirements of this subpara-

1	graph for a month if during such month
2	no amounts are contributed by or on be-
3	half of the individual to any of the fol-
4	lowing accounts of such individual:
5	"(I) A health flexible spending
6	arrangement.
7	"(II) A health savings account
8	(as defined in section 223(d)).
9	"(III) A health reimbursement
10	arrangement which is treated as em-
11	ployer-provided coverage under an ac-
12	cident or health plan for purposes of
13	section 106.
14	"(IV) An Archer MSA (as de-
15	fined in section 220(d)).
16	"(ii) Exception for certain dis-
17	REGARDED COVERAGE.—Clause (i) shall
18	not apply in the case of an account de-
19	scribed therein if for the month such ac-
20	count constitutes coverage described in sec-
21	tion 223(c)(1)(B).
22	"(3) QUALIFIED MEDICAL EXPENSES.—The
23	term 'qualified medical expenses' has the meaning
24	given such term in section 223(d)(2).

1	"(4) ACCOUNT BENEFICIARY.—The term 'ac-
2	count beneficiary' means the individual on whose be-
3	half the HOPE Account was established.
4	"(5) ACCOUNT TERMINATIONS.—Rules similar
5	to the rules of paragraphs (2) and (4) of section
6	408(e) shall apply to HOPE Accounts, and any
7	amount treated as distributed under such rules shall
8	be treated as not used to pay qualified medical ex-
9	penses.
10	"(6) CERTAIN RULES TO APPLY.—Rules similar
11	to the following rules shall apply for purposes of this
12	section:
13	"(A) Section 219(f)(3) (relating to time
14	when contributions deemed made).
15	"(B) Except as provided in section 106(h),
16	section 219(f)(5) (relating to employer pay-
17	ments).
18	"(C) Section 408(g) (relating to commu-
19	nity property laws).
20	"(D) Section 408(h) (relating to custodial
21	accounts).
22	"(E) Section 223(f)(7) (relating to trans-
23	fer of account incident of divorce).
24	"(F) Section 223(f)(8) (relating to treat-
25	ment after death of account beneficiary).

1	"(c) Contribution Limitations.—
2	"(1) IN GENERAL.—The aggregate amount of
3	contributions from all sources to all HOPE Accounts
4	maintained for the benefit of an eligible individual
5	for any taxable year shall not exceed the sum of the
6	monthly limitations for months during such taxable
7	year that the individual is an eligible individual.
8	"(2) MONTHLY LIMITATION.—The monthly lim-
9	itation for any month is 1/12 of—
10	"(A) in the case of an eligible individual
11	who has self-only coverage, or an eligible indi-
12	vidual that is married filing separately or mar-
13	ried filing jointly that has family coverage,
14	\$4,000, or
15	"(B) in the case of an eligible individual
16	who has family coverage and is head of house-
17	hold, \$8,000.
18	"(3) Limitation on third party contribu-
19	TIONS.—A trust shall not be treated as a Hope Ac-
20	count under this section unless the aggregate of con-
21	tributions on behalf of the individual from all em-
22	ployers of the individual and from any Medicaid pro-
23	gram established and administered by a State or
24	subdivision thereof, if approved by the Secretary of
25	Health and Human Services under Section 1115 of

1	the Social Security Act or Section 1332 of the Pa-
2	tient Protection and Affordable Care Act, will not be
3	accepted in excess of 50 percent of the limit with re-
4	spect to such individual.
5	"(4) No DEDUCTION.—No deduction shall be
6	allowed for a contribution made by an eligible indi-
7	vidual to a HOPE Account maintained for the ben-
8	efit of such individual for any taxable year.
9	"(5) EXCLUSION FROM GROSS INCOME LIM-
10	ITED.—Any contribution under paragraph (c)(3) to
11	the HOPE account of an individual whose adjusted
12	gross income for the prior taxable year does not ex-
13	ceed \$100,000 (\$200,000 in the case of a married
14	individual filing a joint return) shall be excluded
15	from the individual's adjusted gross income.
16	"(6) COORDINATION WITH OTHER CONTRIBU-
17	TIONS.—The limitation which would (but for this
18	paragraph) apply under this subsection to an indi-
19	vidual for any taxable year shall be reduced (but not
20	below zero) by the sum of—
21	"(A) the aggregate amount determined
22	with respect to the individual for the taxable
23	year under section 223(b)(4),
24	"(B) the aggregate amount contributed by
25	the individual to health savings accounts of the

1	individual for such taxable year and not taken
2	into account under subparagraph (A),
3	"(C) the aggregate amount contributed to
4	a HOPE Account of such individual by the in-
5	dividual's employer, and
6	"(D) the aggregate amount contributed to
7	a HOPE Account of such individual for such
8	taxable year by a program established and ad-
9	ministered by a State or subdivision thereof
10	with respect to converted cost-sharing reduction
11	payments.
12	"(7) Cost-of-living adjustment.—In the
13	case of any taxable year beginning in a calendar
14	year after 2026, each dollar amount in paragraph
15	(2) shall be increased by an amount equal to—
16	"(A) such dollar amount, multiplied by
17	"(B) the cost-of-living adjustment deter-
18	mined under section 1(f)(3) for the calendar
19	year in which such taxable year begins deter-
20	mined—
21	"(i) by substituting 'calendar year
22	2025' for 'calendar year 2016' in subpara-
23	graph (A)(ii) thereof, and
24	"(ii) by substituting 'March 31' for
25	'August 31' in section 1(f)(4).

1	The Secretary shall publish the adjusted
2	amounts under paragraph (2) for taxable years
3	beginning in any calendar year no later than
4	June 1 of the preceding calendar year. If any
5	increase under this paragraph is not a multiple
6	of \$50, such increase shall be rounded to the
7	nearest multiple of \$50.
8	"(d) Tax Treatment of Distributions.—
9	"(1) Amounts used for qualified medical
10	EXPENSES.—Any amount paid or distributed out of
11	a HOPE Account which is used exclusively to pay
12	qualified medical expenses of any account beneficiary
13	shall not be includible in gross income.
14	"(2) Distribution and taxation of
15	AMOUNTS NOT USED FOR QUALIFIED MEDICAL EX-
16	PENSES.—
17	"(A) IN GENERAL.—Except as provided in
18	subparagraph (B), no amount may be paid or
19	distributed out of a HOPE Account which is
20	not used exclusively to pay the qualified medical
21	expenses of the account beneficiary.
22	"(B) EXCEPTION FOR CERTAIN DISTRIBU-
23	TIONS.—An amount may be paid or distributed
24	out of a HOPE Account which is not used ex-
25	clusively to pay the qualified medical expenses

1	of the account beneficiary if such distribution is
2	reported to the Secretary pursuant to such reg-
3	ulations or other guidance the Secretary may
4	prescribe, and the distribution is-
5	"(i) made to an account beneficiary
6	(or to the estate of the account bene-
7	ficiary) on or after the death of the indi-
8	vidual, or
9	"(ii) attributable to the account bene-
10	ficiary being disabled (within the meaning
11	of section $72(m)(7)$).
12	"(C) TAXATION OF DISTRIBUTIONS NOT
13	USED FOR QUALIFIED MEDICAL EXPENSES.—
14	"(i) IN GENERAL.—Any amount paid
15	or distributed out of a HOPE Account
16	which is not used exclusively to pay quali-
17	fied medical expenses of any account bene-
18	ficiary shall be includible in gross income,
19	except to the extent such distribution is al-
20	locable to amounts described in subpara-
21	graph (D)(iii).
22	"(ii) ADDITIONAL TAX.—The tax im-
23	posed by this chapter on the account bene-
24	ficiary for any taxable year in which there
25	is a payment or distribution from a HOPE

1	Account of such beneficiary which is in-
2	cludible in gross income under clause (i)
3	shall be increased by 30 percent of the
4	amount which is so includible.
5	"(D) Ordering of distributions.—Any
6	distributions out of a HOPE Account pursuant
7	to subparagraph (B) shall be treated as made
8	from amounts to the extent that the amount of
9	such distribution, when added to all previous
10	distributions from the HOPE Account, does not
11	exceed the aggregate of such amount, and from
12	such amounts pursuant to the following order-
13	ing rules:
14	"(i) from earnings, if any, on such
15	amounts described in clauses (ii) and (iii),
16	"(ii) from contributions described in
17	subsection (c)(3),
18	"(iii) from contributions by an eligible
19	individual to the HOPE Account, and
20	"(iv) from rollover contributions to
21	the HOPE Account from another HOPE
22	Account allocable to contributions by an el-
23	igible individual to such other HOPE Ac-
24	count, on a first-in, first-out basis.

1	"(3) Excess contributions returned be-
2	FORE DUE DATE OF RETURN.—
3	"(A) IN GENERAL.—If any excess con-
4	tribution is contributed for a taxable year to
5	any HOPE Account of an individual, paragraph
6	(2) shall not apply to distributions from the
7	HOPE Accounts of such individual (to the ex-
8	tent such distributions do not exceed the aggre-
9	gate excess contributions to all such accounts of
10	such individual for such year) if—
11	"(i) such distribution is received by
12	the individual on or before the last day
13	prescribed by law (including extensions of
14	time) for filing such individual's return for
15	such taxable year, and
16	"(ii) such distribution is accompanied
17	by the amount of net income attributable
18	to such excess contribution.
19	Any net income described in clause (ii) shall be
20	included in the gross income of the individual
21	for the taxable year in which it is received.
22	"(B) Excess contribution.—For pur-
23	poses of subparagraph (A), the term 'excess
24	contribution' means any contribution (other
25	than a rollover contribution described in para-

1	graph (4)) which is neither excludable from
2	gross income under section 106(h) nor allow-
3	able under this section.
4	"(4) ROLLOVER CONTRIBUTION.—An amount is
5	described in this paragraph as a rollover contribu-
6	tion if it meets the requirements of subparagraphs
7	(A) and (B).
8	"(A) IN GENERAL.—Paragraph (2) shall
9	not apply to any amount paid or distributed
10	from a HOPE Account to the account bene-
11	ficiary to the extent the amount received is paid
12	into a HOPE Account for the benefit of such
13	beneficiary, the beneficiary's spouse or the
14	beneficiary's dependent not later than the 60th
15	day after the day on which the beneficiary re-
16	ceives the payment or distribution.
17	"(B) LIMITATION.—This paragraph shall
18	not apply to any amount described in subpara-
19	graph (A) received by an individual from a
20	HOPE Account if, at any time during the 1-
21	year period ending on the day of such receipt,
22	such individual received any other amount de-
23	scribed in subparagraph (A) from a HOPE Ac-
24	count which was not includible in the individ-

1	ual's gross income because of the application of
2	this paragraph.
3	"(C) DEPENDENT.—The term dependent
4	means any individual with respect to whom a
5	deduction under section 151 is allowed to an-
6	other taxpayer for a taxable year beginning in
7	the calendar year in which such individual's
8	taxable year begins.
9	"(5) COORDINATION WITH MEDICAL EXPENSE
10	DEDUCTION.—For purposes of determining the
11	amount of the deduction under section 213, any pay-
12	ment or distribution out of a HOPE Account for
13	qualified medical expenses shall not be treated as an
14	expense paid for medical care.
15	"(e) REPORTS.—The Secretary shall require the
16	trustee of a HOPE Account to make such reports regard-
17	ing such account to the Secretary and to the account bene-
18	ficiary with respect to contributions, distributions, the re-
19	turn of excess contributions, and such other matters as
20	the Secretary determines appropriate. The trustee shall in-
21	clude in each such report an accounting of the amount
22	contributed by the account beneficiary, and may, if nec-
23	essary to determine such amount, request such informa-
24	tion from the account beneficiary.".

1	(2) CLERICAL AMENDMENT.—The table of sec-
2	tions for part VIII of subchapter F of chapter 1 of
3	such Code is amended by adding at the end the fol-
4	lowing new item:
	"Sec. 530A. HOPE Accounts.".
5	(b) Excess Contributions.—
6	(1) IN GENERAL.—Section 4973(a) of such
7	Code is amended by striking "or" at the end of
8	paragraph (5), by striking the period at the end of
9	paragraph (6) and inserting ", and", and by insert-
10	ing after paragraph (6) (as so amended) the fol-
11	lowing new paragraph:
12	"(7) A HOPE Account (as defined in section
13	530A(b)).".
14	(2) Excess contributions defined.—Sec-
15	tion 4973 of such Code is amended by adding at the
16	end the following new subsection:
17	"(i) Excess Contributions to HOPE Ac-
18	COUNT.—
19	"(1) IN GENERAL.—For purposes of this sec-
20	tion, in the case of HOPE Accounts (within the
21	meaning of section 530A(b)), the term "excess con-
22	tributions" means the sum of—
23	"(A) The aggregate amount contributed
24	for the taxable year to the accounts (other than
25	a rollover contribution described in section

1	530A(d)(4)) which exceeds the contributions
2	limits under section 530A(c), and
3	"(B) the amount determined under this
4	subsection for the preceding taxable year, re-
5	duced by the sum of—
6	"(i) the distributions out of the ac-
7	counts which were included in gross in-
8	come under section 530A(d)(2)(C), and
9	"(ii) the excess (if any) of—
10	"(I) the maximum amount of al-
11	lowable contributions under 530A(c)
12	for the taxable year, over
13	"(II) the amount contributed to
14	the accounts for the taxable year.
15	"(2) RETURNED EXCESS CONTRIBUTIONS.—For
16	purposes of this subsection, any contribution which
17	is distributed out of the HOPE Account in a dis-
18	tribution to which section 530A(d)(2)(C) applies
19	shall be treated as an amount not contributed.".
20	(c) Employer Contributions.—
21	(1) IN GENERAL.—Section 106 of such Code is
22	amended by adding at the end the following new
23	subsection:
24	"(h) Contributions to HOPE Accounts.—

1	"(1) IN GENERAL.—In the case of an employee
2	who is an eligible individual, amounts contributed by
3	such employee's employer to any HOPE account (as
4	defined in section 530A(b)) of such employee shall
5	be treated as employer-provided coverage for medical
6	expenses under an accident or health plan to the ex-
7	tent such amounts do not exceed the limitations ap-
8	plicable to such individual for such taxable year
9	under section 530A(c) (determined without regard to
10	this subsection).
11	"(2) LIMITATION.—Paragraph (1) shall not
12	apply in the case of a taxpayer whose adjusted gross
13	income for the taxable year exceeds \$100,000
14	(\$200,000 in the case of a joint return).
15	"(3) Special rules.—Rules similar to the
16	rules of paragraphs (2), (3), (4), and (5) of sub-
17	section (b) shall apply for purposes of this sub-
18	section.
19	"(4) Cross reference.—For penalty on fail-
20	ure by employer to make comparable contributions
21	to the health savings accounts of comparable em-
22	ployees, see section 4980G.".
23	(2) Information reporting for employ-
24	EES.—Section 6051(a) is amended by striking
25	"and" at the end of paragraph (16), by striking the

1	period at the end of paragraph (17) and inserting ",
2	and", and by inserting after paragraph (17) (as so
3	amended) the following new paragraph:
4	"(18) the amount contributed to any HOPE
5	Account (as defined in section 530A(b)) of such em-
6	ployee.".
7	(3) CONFORMING AMENDMENT RELATING TO
8	CAFETERIA PLANS.—Section 125(f)(1) of such Code
9	is amended by inserting "106(h)," after "106(b),"
10	(d) Failure of Employer To Make Comparable
11	HOPE ACCOUNT CONTRIBUTIONS.—
12	(1) IN GENERAL.—Section 4980G(a) of such
13	Code is amended by inserting "or HOPE Account"
14	after "health savings account".
15	(2) CONFORMING AMENDMENTS.—
16	(A) Section 4980G(c) of such Code is
17	amended by striking "and health savings ac-
18	counts" and inserting ", health savings ac-
19	counts, or HOPE Accounts".
20	(B) Section 4980G(d) of such Code is
21	amended by inserting "or HOPE Account"
22	after "health savings account".
23	(C) The heading for section 4980G of such
24	Code is amended by inserting "OR HOPE AC-

1	COUNT" after "HEALTH SAVINGS AC-
2	COUNT''.
3	(D) The table of sections for chapter 43 of
4	such Code is amended by striking the item re-
5	lating to section 4980G and inserting the fol-
6	lowing new item:
	"Sec. 4980G. Failure of employer to make comparable health savings account or HOPE Account contributions.".
7	(e) Application of Prohibited Transaction
8	Rules.—
9	(1) IN GENERAL.—Section 4975(e)(1) of such
10	Code is amended by striking "or" at the end of sub-
11	paragraph (F), by redesignating subparagraph (G)
12	as subparagraph (H), and by inserting after sub-
13	paragraph (F), as so amended, the following new
14	subparagraph:
15	"(G) a HOPE Account described in section
16	530A(b), or".
17	(f) Failure To Report.—Section 6693(a)(2) of
18	such Code is amended by striking "and" at the end of
19	subparagraph (E), by striking the period at the end of
20	subparagraph (F) and inserting ", and", and by inserting
21	after subparagraph (F) (as so amended) the following new
22	subparagraph:
23	"(G) Section 530A(e) (relating to HOPE
24	Accounts).".

- 1 (g) EFFECTIVE DATE.—The amendments made by
- 2 this section shall apply to taxable years beginning after
- 3 December 31, 2025.