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(Original Signature of Member)

119TH CONGRESS  
2D SESSION

**H. R.** \_\_\_\_\_

To establish comprehensive, annual congressional budgeting.

\_\_\_\_\_  
IN THE HOUSE OF REPRESENTATIVES

Mr. MOORE of Utah introduced the following bill; which was referred to the  
Committee on \_\_\_\_\_

\_\_\_\_\_  
**A BILL**

To establish comprehensive, annual congressional budgeting.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Comprehensive Con-  
5       gressional Budget Act of 2026”.

6       **SEC. 2. FINDINGS.**

7       Congress finds the following:

8               (1) Federal deficits and debt are projected to  
9       keep growing at unsustainable rates.

1           (2) Congress does not consider a comprehensive  
2       budget with all spending and revenue at the level of  
3       spending accounts and revenue line items.

4           (3) The number of Federal spending accounts  
5       has grown from 1,734 in March 2009 to 1,970 in  
6       January 2025.

7           (4) The annual Congressional budget cycle sep-  
8       arates appropriations legislation from the manage-  
9       ment of direct spending and revenue policies.

10          (5) Annual appropriations advance each year,  
11       but they have declined from 50 percent of Federal  
12       spending in 1974 to 26 percent in 2025. The decline  
13       is expected to continue.

14          (6) Congress has not enacted all appropriations  
15       bills prior to the start of the fiscal year since 1996  
16       for fiscal year 1997.

17          (7) Members have little opportunity to offer  
18       substantive amendments on budget and appropria-  
19       tions legislation during floor consideration.

20          (8) Programs outside of the annual appropria-  
21       tions bills account for almost all projected spending  
22       growth compared to the economy.

23          (9) Most committees of Congress and the Mem-  
24       bers who serve on them have little direct involvement

1 with shaping the fiscal priorities of the Federal Gov-  
2 ernment on an ongoing basis.

3 (10) Authorizing committees haven't enacted  
4 updated authorizations for \$500,000,000,000 of ap-  
5 propriations for fiscal year 2025.

6 (11) Major trust funds face depletion within 10  
7 years including the Social Security Old-Age and Sur-  
8 vivors Insurance Trust Fund, the Medicare Hospital  
9 Insurance Trust Fund, and the Highway Trust  
10 Fund for highway and transit programs.

11 (12) Direct spending and revenue policies lack  
12 a regular, comprehensive review around which Mem-  
13 bers of Congress can anticipate developing proposals  
14 and building coalitions.

15 (13) By contrast, the President's budget pro-  
16 posal provides a comprehensive account of Federal  
17 spending and revenue along with the legislative pro-  
18 posals of the President.

19 (14) An incomplete and divided congressional  
20 budget process may weaken Congress' ability to de-  
21 liver good results for the American people in part-  
22 nership with the president.

23 (15) Many States complete their annual or bi-  
24 ennial budget cycle with a single bill or just a few  
25 bills.

1           (16) A comprehensive budget with all Federal  
2       spending and revenue with contributions from many  
3       committees can—

4           (A) enable more effective budget manage-  
5       ment;

6           (B) involve more Members of Congress;

7           (C) help set priorities and control deficits  
8       and debt;

9           (D) improve program coordination;

10          (E) add value for the people of the United  
11       States; and

12          (F) make Congress a more effective legis-  
13       lative body.

14   **SEC. 3. DEFINITIONS.**

15       (a) IN GENERAL.—Section 3 of the Congressional  
16   Budget and Impoundment Control Act of 1974 (2 U.S.C.  
17   622) is amended—

18           (1) by redesignating paragraphs (6) through  
19       (11) as paragraphs (7) through (12), respectively;  
20       and

21           (2) by inserting after paragraph (5) the fol-  
22       lowing:

23           “(6) The term ‘annual budget Act’ means an  
24       Act itemizing all Federal budget authority and rev-  
25       enue through the contributions of the appropriations

1 committees and each other committee receiving allo-  
2 cations under section 302(a).”.

3 (b) CONFORMING AMENDMENTS.—

4 (1) Section 314(g)(1)(A) of the Congressional  
5 Budget Act of 1974 (2 U.S.C. 645(g)(1)(A)) is  
6 amended by striking “If the Committee on Appro-  
7 priations of either House reports an appropriation  
8 measure” and inserting “If the Committee on the  
9 Budget of either House reports an annual budget  
10 Act”.

11 (2) Section 401(a) of the Congressional Budget  
12 Act of 1974 (2 U.S.C. 651) is amended, in the mat-  
13 ter following paragraph (3) by striking “appropria-  
14 tion Acts” and inserting “an annual budget Act”.

15 (3) Section 3(15)(A)(ii) of the Lobbying Disclo-  
16 sure Act of 1995 (2 U.S.C. 1602(15)) is amended  
17 by striking “section 3(8) of the Congressional Budg-  
18 et and Impoundment Control Act of 1974” and in-  
19 serting “section 3 of the Congressional Budget and  
20 Impoundment Control Act of 1974 (2 U.S.C. 622)”.

21 (4) Section 2009a(3) of title 39, United States  
22 Code, is amended by striking “deficit under section  
23 3(6) of the Congressional Budget and Impoundment  
24 Control Act of 1974” and inserting “deficit, as de-  
25 fined under section 3 of the Congressional Budget

1 and Impoundment Control Act of 1974 (2 U.S.C.  
2 622)”.  
3

3 **SEC. 4. TIMETABLE.**

4 Section 300 of the Congressional Budget Act of 1974  
5 (2 U.S.C. 631) is amended to read as follows:

6 “TIMETABLE

7 “SEC. 300. The timetable with respect to the congres-  
8 sional budget process for any fiscal year is as follows:

**“On or before:**

**Action to be completed:**

First Monday in February .....	President submits to Congress the budget request of the President.
February 15 .....	Congressional Budget Office submits report to Budget Committees.
Not later than 6 weeks after President submits budget.	Committees submit views and estimates to Budget Committees.
April 1 .....	Senate Budget Committee reports concurrent resolution on the budget.
April 15 .....	Congress completes action on concurrent resolution on the budget.
May 15 .....	Committees submit spending and revenue line items and any recommendations to Committees on the Budget.
June 10 .....	House Budget Committee reports annual budget Act.
June 15 .....	Congress completes action on reconciliation legislation.
June 30 .....	House completes action on annual budget Act.
October 1 .....	Fiscal year begins.”.

9 **SEC. 5. ANNUAL ADOPTION OF CONCURRENT RESOLUTION**

10 **ON THE BUDGET.**

11 (a) IN GENERAL.—Section 301 of the Congressional  
12 Budget Act of 1974 (2 U.S.C. 632) is amended—

13 (1) in subsection (a), in the matter following  
14 paragraph (7)—

1 (A) by striking “resolution shall not” and  
2 inserting “resolution shall”;

3 (B) by striking “or the related” and insert-  
4 ing “and the related”;

5 (C) by striking “subsection or” and insert-  
6 ing “subsection and”; and

7 (D) by adding at the end the following: “If  
8 a concurrent resolution on the budget is not  
9 adopted by April 15, the Chair of the Com-  
10 mittee on the Budget of each House of Con-  
11 gress shall report to their House baseline levels  
12 for all amounts required under this subsection  
13 within 3 legislative days, and such baseline lev-  
14 els shall apply in such House as though they  
15 were included in a concurrent resolution on the  
16 budget.”;

17 (2) in subsection (b)(3), by inserting “on the  
18 annual budget Act or” before “on any reconciliation  
19 bill or reconciliation resolution”;

20 (3) in subsection (d), in the first sentence, by  
21 striking “committee.” and inserting “committee, in-  
22 cluding baseline spending projections by budget ac-  
23 count of policies within the jurisdiction of such com-  
24 mittee and a description of any changes such com-  
25 mittee expects to recommend for the annual budget

1 Act. The Committee on Finance of the Senate and  
2 the Committee on Ways and Means of the House of  
3 Representatives shall each submit to the Committee  
4 on the Budget of its House a revenue statement, a  
5 tax expenditure budget, and a description of any  
6 changes such committee expects to recommend for  
7 the annual budget Act.”; and

8 (4) in subsection (e)(2)—

9 (A) in subparagraph (E), by striking  
10 “and” at the end;

11 (B) in subparagraph (F), by striking the  
12 period at the end and inserting “; and”; and

13 (C) by adding at the end the following:

14 “(G) a line-item budget that compiles base-  
15 line spending and revenue projections for the  
16 budget year.”.

17 (b) CONFORMING AMENDMENT.—Section  
18 302(a)(5)(A) of the Congressional Budget Act of 1974 (2  
19 U.S.C. 633(a)(5)(A)) is amended by striking “the discre-  
20 tionary spending levels” and all that follows and inserting  
21 “the baseline levels reported under section 301(a) for the  
22 budget year.”.

23 **SEC. 6. COMMITTEE ALLOCATIONS.**

24 (a) IN GENERAL.—Section 302 of the Congressional  
25 Budget Act of 1974 (2 U.S.C. 633) is amended—



1 (1) by redesignating subsections (d) through (g)  
2 as subsections (e) through (h), respectively;

3 (2) by inserting after subsection (c) the fol-  
4 lowing:

5 “(d) COMMITTEES SUBMIT LINE ITEMS AND PRO-  
6 POSALS.—

7 “(1) IN GENERAL.—Each committee to which  
8 an allocation is made under this section other than  
9 the Committee on Appropriations of a House shall—

10 “(A) compile—

11 “(i) direct spending and revenue pro-  
12 jections for budget accounts within its ju-  
13 risdiction, which shall include the effect of  
14 any recommended changes described in  
15 clause (ii); and

16 “(ii) legislation to effect any rec-  
17 ommended changes to policies within its  
18 jurisdiction; and

19 “(B) submit to the Committee on the  
20 Budget of its House, for inclusion in the annual  
21 budget Act, spending and revenue line items  
22 and legislation to effect such recommended  
23 changes.

24 “(2) LEGISLATIVE CHANGES.—Recommended  
25 changes described in paragraph (1)(A)(ii) should

1 produce a change in outlays or revenues, including  
2 changes in outlays and revenues brought about by  
3 changes in the terms and conditions under which  
4 outlays are made or revenue are required to be col-  
5 lected.

6 “(3) INCONSISTENT SUBMISSIONS.—If any sub-  
7 mission under this subsection is inconsistent with  
8 the requirements of the concurrent resolution on the  
9 budget, the Committee on the Budget shall return  
10 the submission to the originating committee.”; and

11 (3) in subsection (h), as so redesignated—

12 (A) in paragraph (1)(A), in the matter  
13 preceding clause (i), by striking “(f)(1)” and  
14 inserting “(g)(1)”; and

15 (B) in paragraph (2)(A), by striking  
16 “(f)(1)” and inserting “(g)(1)”.

17 (b) CONFORMING AMENDMENT.—Section 904 of the  
18 Congressional Budget Act of 1974 (2 U.S.C. 621 note)  
19 is amended—

20 (1) in subsection (c)(2), by striking “302(f)”  
21 and inserting “302(g)”; and

22 (2) in subsection (d)(3), by striking “302(f)”  
23 and inserting “302(g)”.

1 **SEC. 7. CONCURRENT RESOLUTION ON THE BUDGET MUST**  
2 **BE ADOPTED BEFORE BUDGET-RELATED**  
3 **LEGISLATION IS CONSIDERED.**

4 Section 303 of the Congressional Budget Act of 1974  
5 (2 U.S.C. 634) is amended—

6 (1) in subsection (a), by striking “or the Sen-  
7 ate” and inserting “and the Senate”;

8 (2) in subsection (b)(2), by striking “any gen-  
9 eral appropriation bill or amendment thereto” and  
10 inserting “the annual budget Act or amendment  
11 thereto”; and

12 (3) in subsection (c)(1), by striking “any appro-  
13 priation bill or joint resolution, amendment or mo-  
14 tion thereto, or conference report thereon” and in-  
15 serting “the annual budget Act, any amendment or  
16 motion thereto, or any conference report thereon”.

17 **SEC. 8. HOUSE COMMITTEE ACTION ON THE ANNUAL**  
18 **BUDGET ACT TO BE COMPLETED BY JUNE 10.**

19 (a) IN GENERAL.—Section 307 of the Congressional  
20 Budget Act of 1974 (2 U.S.C. 638) is amended to read  
21 as follows:

22 “HOUSE COMMITTEE ACTION ON THE ANNUAL BUDGET  
23 ACT TO BE COMPLETED BY JUNE 10

24 “SEC. 307. (a) On or before June 10 of each year,  
25 the Committee on the Budget of the House of Representa-

1 tives shall report the annual budget act, which shall in-  
2 clude, without substantive revision—

3 “(1) new budget authority under the jurisdic-  
4 tion of all subcommittees of the House Appropria-  
5 tions Committee for the fiscal year, which begins on  
6 October 1 of that year; and

7 “(2) all line items and any recommended  
8 changes submitted by each other committee of the  
9 House with jurisdiction over spending or revenue  
10 policies.

11 “(b) If 1 or more committees of the House fails to  
12 submit the legislation described in subsection (a), the  
13 Committee on the Budget of the House shall include base-  
14 line line items with respect to matters within the jurisdic-  
15 tion of each committee that failed to submit line items.”.

16 (b) CONFORMING AMENDMENT.—The table of con-  
17 tents in section 1(b) of the Congressional Budget and Im-  
18 poundment Control Act of 1974 (Public Law 93–344; 88  
19 Stat. 297) is amended by striking the item relating to sec-  
20 tion 307 and inserting the following:

“Sec. 307. House committee action on the annual budget Act to be completed  
by June 10.”.

21 **SEC. 9. HOUSE APPROVAL OF ANNUAL BUDGET ACT.**

22 (a) IN GENERAL.—Section 309 of the Congressional  
23 Budget Act of 1974 (2 U.S.C. 640) is amended to read  
24 as follows:

1 “HOUSE APPROVAL OF ANNUAL BUDGET ACT

2 “SEC. 309. (a) It shall not be in order in the House  
3 of Representatives to consider any resolution providing for  
4 an adjournment period of more than three calendar days  
5 during the month of July until the House of Representa-  
6 tives has approved the annual budget Act—

7 “(1) providing new budget authority under the  
8 jurisdiction of all the subcommittees of the Com-  
9 mittee on Appropriations for the fiscal year begin-  
10 ning on October 1 of such year; and

11 “(2) which shall include—

12 “(A) all line-item levels;

13 “(B) any recommended changes submitted  
14 by each committee of the House of Representa-  
15 tives with jurisdiction over direct spending or  
16 revenue policies; and

17 “(C) any further changes agreed to during  
18 consideration on the floor of the House of Rep-  
19 resentatives.

20 “(b) For purposes of this section, the chair of the  
21 Committee on Appropriations of the House of Representa-  
22 tives shall periodically advise the Speaker as to changes  
23 in jurisdiction among its various subcommittees.”.

24 (b) CONFORMING AMENDMENT.—The table of con-  
25 tents in section 1(b) of the Congressional Budget and Im-

1 poundment Control Act of 1974 (Public Law 93–344; 88  
2 Stat. 297) is amended by striking the item relating to sec-  
3 tion 309 and inserting the following:

“Sec. 309. House approval of annual budget Act.”.

4 **SEC. 10. DETERMINATIONS AND POINTS OF ORDER.**

5 Section 312(f) of the Congressional Budget Act of  
6 1974 (2 U.S.C. 643(f)) is amended by inserting “commit  
7 or” before “recommit”.

8 **SEC. 11. ANALYSIS BY CONGRESSIONAL BUDGET OFFICE.**

9 Section 402 of the Congressional Budget Act of 1974  
10 (2 U.S.C. 653) is amended, in the matter preceding para-  
11 graph (1), by striking “(except the Committee on Appro-  
12 priations of each House)” and inserting “and for each  
13 submission by a committee of a House of Congress to the  
14 Committee on the Budget of its House of recommended  
15 direct spending or revenue changes to be included under  
16 section 302(d) in an annual budget Act”.

17 **SEC. 12. OFF-BUDGET AGENCIES, PROGRAMS, AND ACTIVITIES.**  
18

19 Section 405(a) of the Congressional Budget Act of  
20 1974 (2 U.S.C. 655(a)) is amended by striking “imme-  
21 diately prior to the date of enactment of this section, not  
22 including activities of the Federal Old-Age and Survivors  
23 Insurance and Federal Disability Insurance Trust  
24 Funds,”.